SECOND REGULAR SESSION

HOUSE BILL NO. 2816

98TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE MILLER.

6892H.01I

D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To repeal section 386.266, RSMo, and to enact in lieu thereof eighteen new sections relating to ratemaking for public utilities, with an emergency clause.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 386.266, RSMo, is repealed and eighteen new sections enacted in lieu

- 2 thereof, to be known as sections 386.266, 393.1500, 393.1505, 393.1510, 393.1515, 393.1520,
- 3 393.1525, 393.1530, 393.1535, 393.1540, 393.1545, 393.1550, 393.1555, 393.1560, 393.1565,
- 4 393.1570, 393.1575, and 393.1580, to read as follows:
 - 386.266. 1. Subject to the requirements of this section, any electrical corporation may
- 2 make an application to the commission to approve rate schedules authorizing an interim energy
- 3 charge, or periodic rate adjustments outside of general rate proceedings to reflect increases and
- 4 decreases in its prudently incurred fuel and purchased-power costs, including transportation.
- 5 Such rate schedules shall also include and provide for adjustments reflecting all prudently
- 6 incurred transmission charges not included in the costs covered by the immediately
- 7 preceding sentence, and all transmission revenues, paid to or received from any
- 8 transmission service provider. The commission may, in accordance with existing law, include
- 9 in such rate schedules features designed to provide the electrical corporation with incentives to
- 10 improve the efficiency and cost-effectiveness of its fuel and purchased-power procurement
- 11 activities.
- 2. Subject to the requirements of this section, any electrical, gas, or water corporation
- may make an application to the commission to approve rate schedules authorizing periodic rate
- 14 adjustments outside of general rate proceedings to reflect increases and decreases in its prudently
- 15 incurred costs, whether capital or expense, to comply with any federal, state, or local

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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environmental law, regulation, or rule. Any rate adjustment made under such rate schedules shall not exceed an annual amount equal to two and one-half percent of the electrical, gas, or 17 18 water corporation's Missouri gross jurisdictional revenues, excluding gross receipts tax, sales tax 19 and other similar pass-through taxes not included in tariffed rates, for regulated services as 20 established in the utility's most recent general rate case or complaint proceeding. In addition to 21 the rate adjustment, the electrical, gas, or water corporation shall be permitted to collect any 22 applicable gross receipts tax, sales tax, or other similar pass-through taxes, and such taxes shall 23

- not be counted against the two and one-half percent rate adjustment cap.
- 24 Any costs not recovered as a result of the annual two and one-half percent limitation on rate adjustments may be deferred, at a carrying cost each month equal to the utilities net of tax cost of capital, for recovery in a subsequent year or in the corporation's next general rate case or complaint proceeding.
 - 3. Subject to the requirements of this section, any gas corporation may make an application to the commission to approve rate schedules authorizing periodic rate adjustments outside of general rate proceedings to reflect the nongas revenue effects of increases or decreases in residential and commercial customer usage due to variations in either weather, conservation, or both.
 - 4. The commission shall have the power to approve, modify, or reject adjustment mechanisms submitted under subsections 1 to 3 of this section only after providing the opportunity for a full hearing in a general rate proceeding, including a general rate proceeding initiated by complaint. The commission may approve such rate schedules after considering all relevant factors which may affect the costs or overall rates and charges of the corporation, provided that it finds that the adjustment mechanism set forth in the schedules:
 - (1) Is reasonably designed to provide the utility with a sufficient opportunity to earn a fair return on equity;
 - (2) Includes provisions for an annual true-up which shall accurately and appropriately remedy any over- or under-collections, including interest at the utility's short-term borrowing rate, through subsequent rate adjustments or refunds;
 - (3) In the case of an adjustment mechanism submitted under subsections 1 and 2 of this section, includes provisions requiring that the utility file a general rate case with the effective date of new rates to be no later than four years after the effective date of the commission order implementing the adjustment mechanism. However, with respect to each mechanism, the four-year period shall not include any periods in which the utility is prohibited from collecting any charges under the adjustment mechanism, or any period for which charges collected under the adjustment mechanism must be fully refunded. In the event a court determines that the

adjustment mechanism is unlawful and all moneys collected thereunder are fully refunded, the utility shall be relieved of any obligation under that adjustment mechanism to file a rate case;

- (4) In the case of an adjustment mechanism submitted under subsection 1 or 2 of this section, includes provisions for prudence reviews of the costs subject to the adjustment mechanism no less frequently than at eighteen-month intervals, and shall require refund of any imprudently incurred costs plus interest at the utility's short-term borrowing rate.
- 5. Once such an adjustment mechanism is approved by the commission under this section, it shall remain in effect until such time as the commission authorizes the modification, extension, or discontinuance of the mechanism in a general rate case or complaint proceeding.
- 6. Any amounts charged under any adjustment mechanism approved by the commission under this section shall be separately disclosed on each customer bill.
- 7. The commission may take into account any change in business risk to the corporation resulting from implementation of the adjustment mechanism in setting the corporation's allowed return in any rate proceeding, in addition to any other changes in business risk experienced by the corporation.
- 8. In the event the commission lawfully approves an incentive- or performance-based plan, such plan shall be binding on the commission for the entire term of the plan. This subsection shall not be construed to authorize or prohibit any incentive- or performance-based plan.
- 9. Prior to August 28, 2005, the commission shall have the authority to promulgate rules under the provisions of chapter 536 as it deems necessary, to govern the structure, content and operation of such rate adjustments, and the procedure for the submission, frequency, examination, hearing and approval of such rate adjustments. Such rules shall be promulgated no later than one hundred fifty days after the initiation of such rulemaking proceeding. Any electrical, gas, or water corporation may apply for any adjustment mechanism under this section whether or not the commission has promulgated any such rules.
- 10. Nothing contained in this section shall be construed as affecting any existing adjustment mechanism, rate schedule, tariff, incentive plan, or other ratemaking mechanism currently approved and in effect.
- 11. Each of the provisions of this section is severable. In the event any provision or subsection of this section is deemed unlawful, all remaining provisions shall remain in effect.
- 12. The provisions of this section shall take effect on January 1, 2006, and the commission shall have previously promulgated rules to implement the application process for any rate adjustment mechanism under this section prior to the commission issuing an order for any rate adjustment.

13. The public service commission shall appoint a task force, consisting of all interested parties, to study and make recommendations on the cost recovery and implementation of conservation and weatherization programs for electrical and gas corporations.

393.1500. Sections 393.1500 to 393.1575 shall be known as the "21st Century Grid Modernization and Security Act".

393.1505. 1. It reflects the policy of the state of Missouri during a time of dynamic change in the electric service industry to modernize the regulatory process for electrical corporations to more closely align the interests of electrical corporations and the customers they serve by:

- (1) Allowing for the imposition of earnings caps, rate caps, performance standards, and other customer protections in connection with service provided by electrical corporations;
- (2) Providing a meaningful opportunity for electrical corporations to recover on a timely basis the actual, prudently incurred costs of providing reliable electric service;
- (3) Establishing policies that encourage investment in Missouri electrical infrastructure; and
- (4) Providing globally competitive electric power rates for energy intensive customers.

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- The 21st century grid modernization and security act is intended to create a performance-based regulatory construct for electrical corporations that provides greater certainty to both customers and electrical corporations, and fosters the provision of reliable and affordable electric services for the benefit of customers.
- 2. The operation of sections 393.1500 to 393.1575 is intended to reflect the following processes and features:
- (1) There shall be an option for electrical corporations to initiate performance-based ratemaking and to undertake certain specific obligations as participating electrical corporations. The initiation of performance-based ratemaking is voluntary and the requirements of this section shall begin with the filing of a performance-based rate tariffs consistent with section 393.1525;
- (2) All participating electrical corporations shall be required to make filings with the commission each year during the time performance-based ratemaking is in effect, providing transparency into the capital investment process initiated by the participating electrical corporations to maintain, modernize, and secure infrastructure;
- (3) The participating electrical corporation's rates and cost of service used to set the electrical corporation's revenue requirement shall be based upon current financial

information contained in the participating electrical corporation's certified FERC Form 1, a document that contains annual financial information concerning the utility operations, and shall use actual data reported on the FERC Form 1 as the basis to set rates instead of relying upon hypothetical or normalized data that may be subject to dispute;

- (4) After the performance-based rate tariffs are filed and approved, the participating electrical corporation shall make annual filings under section 393.1530 to update the rates calculated using protocols set forth in the performance-based rate tariffs, which include a reconciliation of costs for the historical rate year adjustments based upon the application of a revenue test, incorporation of performance penalties or incentives for key performance metrics set forth in section 393.1520, and annual rate increase limitations under section 393.1540;
- (5) Performance-based rate tariffs shall include provisions that prevent over and under recovery of a participating electrical corporation's authorized return on equity. The purpose of the revenue test as provided in subdivision (3) of subsection 1 of section 393.1530 is to mitigate the potential for over and under recoveries of a participating electrical corporation's revenue requirement, and return on equity, due to changes in load and electricity sales in any given year;
- (6) At the time annual rates are updated under section 393.1530, a full commission review process is afforded, and rates shall continue to reflect the participating electrical corporation's annual revenue requirement based on the participating electrical corporation's actual costs as generally reflected in the participating electrical corporation's FERC Form 1 subject to adjustments under section 393.1525;
- (7) Fuel related rate adjustment mechanisms for electrical corporations with more than two hundred thousand Missouri electric customers as of December 31, 2015, shall be suspended under sections 393.1525 and 393.1545 during the period when performance based-rates are in effect;
- (8) The commission shall continue to have the authority to ensure that customers are being charged rates for electric services that are just and reasonable and based only on prudently incurred costs. In assessing the prudence of a participating electrical corporation's expenditures, the commission shall employ the standards it has historically used in proceedings under which a review of a general rate increase is considered;
- 63 (9) Consumer protection and regulatory oversight processes are provided for as 64 part of the performance-based regulatory process to ensure fair and consistent operation; 65 and

(10) The intent of subsection 1 of section 393.1520 is to timely reflect within rates any annual change, positive or negative, in the cost of equity evidenced by a change in United States Treasury Bond yields.

393.1510. 1. The provisions of section 386.020 defining words, phrases, and terms shall apply to and determine the meaning of all such words, phrases, or terms as used in sections 393.1500 to 393.1575.

- 2. As used in sections 393.1500 to 393.1575, the following terms shall mean:
- (1) "Annual update filing", the annual filing made by participating electrical corporations to update the revenue requirement used to set prospective rates, including the reconciliation of costs for the historical rate year, application of the revenue test under section 393.1530, application of any performance penalties or incentives under section 393.1520, and application of any increase limitation amount that has been carried forward under section 393.1540, after the participating electrical corporation has filed its initial performance-based rate tariffs;
- (2) "Average and excess methodology", the cost of service methodology for allocating and assigning responsibility for production demand costs to each customer rate class as set forth in Table 4-10A on page 50 of the 1992 National Association of Regulatory Utility Commissioners Manual, as it existed on January 1, 2015, using the four non-coincident peak average and excess method, as it existed on January 1, 2015;
- (3) "Cost of service", the total cost of providing retail electric utility service to Missouri electric customers including, but not limited to, operating expenses, depreciation, amortizations, taxes, rate base items, and return on rate base, offset by revenues included in net fuel and purchased power, revenues received from customers taking service under section 393.1580, and the Missouri jurisdictional portion of revenues from sources other than Missouri jurisdictional retail customers;
- (4) "Embedded class cost of service study", a study designed to determine the cost of service attributable to each class of electrical corporation customers based upon cost causation principles generally recognized by the public utility industry and state regulatory authorities;
- (5) "FERC Form 1", the Annual Report of Major Electric Utilities, Licensees and Others that electrical corporations are required to file with the Federal Energy Regulatory Commission under Sections 3, 4(a), 209, and 304 of the Federal Power Act, or successor provisions of law, adjusted to Missouri electric jurisdictional operations, as applicable;
- (6) "Filing year", the calendar year in which an initial performance-based rate tariff filing is made under section 393.1525, or the year in which an annual update filing is made under section 393.1530;

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34 (7) "Force majeure event", an event or circumstance that occurs as a result of a weather event, an act of God, war or terrorism, or other uncontrollable event as 35 determined by the commission that causes a reduction in revenues, an increase in the cost 37 of providing electrical service, or some combination thereof, and the event has an associated fiscal impact on a participating electrical corporation's operations equal to one 38 percent or greater of the total revenue requirement established under sections 393.1500 to 40 393.1575. A force majeure event shall not preclude the commission from reviewing the 41 prudence of any revenue reductions or costs incurred during any proceeding to set rates 42 initiated under sections 393.1525 or 393.1530;

- (8) "General advertising", any of the following:
- (a) Advertisements which convey ways to safely use electricity and avoid accidents;
- (b) Advertisements which provide factual information about how the electrical corporation generates or delivers, or plans to generate or deliver, safe and adequate service;
- (c) Advertisements that contain information regarding federal and state laws and how they affect the electric business;
- (d) Advertisements that convey innovations in the electrical corporation's operations;
- (e) Advertisements that help identify the electrical corporation's presence to its customers; and
- (f) Advertisements that help electric customers manage or understand the service and programs in place to help them manage their accounts and service the electrical corporation provides;
- (9) "Historical rate year", the calendar year immediately prior to the filing year in which changes in rates are proposed under sections 393.1525 to 393.1530;
- (10) "Initial rate year", the first calendar year in which performance-based rate tariffs are in effect;
- 61 (11) "Institutional advertising", advertising done solely to improve the 62 participating electrical corporation's image with no benefit to the customer. "Institutional 63 advertising" shall include political advertising;
 - (12) "Large power service rate schedule", the rate schedule of a participating electrical corporation that sets forth rates applicable to the largest industrial consumers and other customers in that customer class;
- 67 (13) "Net fuel and purchased power", all fuel and purchased power acquired by 68 the participating electrical corporation used to serve Missouri retail electric load reduced

by total wholesale or off-system power sales for the same period, and all other items eligible
for inclusion in a rate adjustment mechanism under subsection 1 of section 386.266;

- (14) "Operating expenses", FERC Account 401 "Operation Expenses", FERC Account 402 "Maintenance Expenses", and FERC Account 408.1 "Taxes Other Than Income Taxes, Utility Operating Income", excluding gross receipts taxes, for the purposes of applying the one percent per annum gross-up provided for under sections 393.1525 and 393.1530;
- (15) "Participating electrical corporation", an electrical corporation that voluntarily files performance-based rate tariffs under section 393.1525. A participating electrical corporation shall recover its cost of providing service through the ratemaking process set forth in sections 393.1500 to 393.1575, until such time as the effective operation of sections 393.1500 to 393.1575 terminates by electrical corporation voluntary withdrawal or operation of law. At such time as termination is effective an electrical corporation is no longer a participating electrical corporation for the purposes of sections 393.1500 to 393.1575;
- (16) "Rate base", the investment in net plant, inventories, accumulated deferred income taxes, and other items consistent with established ratemaking practices recognized in proceedings in which a general change in rates was approved by the commission prior to the adoption of the effective date of this section. The return reflected in cost of service is calculated on this investment;
- 89 (17) "Rate year", the calendar year in which rates will be in effect under sections 90 393.1500 to 393.1575;
 - (18) "Retail electric services", the services, and rates and terms for service, provided by an electrical corporation and subject to the jurisdiction of the commission;
 - (19) "Revenue requirement", the total amount recoverable through retail electric rates necessary to allow a participating electrical corporation the opportunity to recover its full cost of service, and shall also include, without limitation, any amount associated with a reconciliation balance under section 393.1530, or an increase limitation amount that has been carried forward under section 393.1540;
- 98 (20) "Tariff", schedules of rates and terms and conditions of service for an 99 electrical corporation that are open for public inspection under subdivision (11) of section 100 393.140.
 - 393.1515. 1. No later than February twenty-eighth of each year after it elects to become a participating electrical corporation, each participating electrical corporation shall submit to the commission a five year capital investment plan setting forth the general categories of capital expenditures the electrical corporation will pursue in furtherance of

modernizing and securing its infrastructure and achieving the performance metrics set forth in section 393.1520. The plan shall also include a specific capital investment plan for the first year of the five year plan consistent with the level of specificity the participating electrical corporation has historically used for annual capital budgeting purposes. Project 8 specific information is not required to be included for the five year period covered by the 10 plan. No later than February twenty-eighth of each subsequent year, the participating electrical corporation shall submit to the commission an updated capital investment plan 11 for the subsequent five years and a specific capital investment plan for the subsequent 13 calendar year and report the capital investments for the prior calendar year. Within thirty days of the filing of any capital investment plan or annual update to an existing plan, the 14 15 participating electrical corporation shall host a public stakeholder meeting to answer 16 questions and receive feedback about the plan. Such participating electrical corporation 17 shall provide public notice of the meeting to its customers on its website, and the meeting 18 shall be located within the electrical corporation's service territory. After feedback is 19 received, the participating electrical corporation shall file a notice with the commission of 20 any modifications to the capital investment plan it has accepted. The plan, implementation 21 of the plan, or schedule changes from year to year shall not constitute evidence of 22 imprudence of the capital investment plan or the investments made under such plan. The 23 fact that a participating electrical corporation invests more or less than the amounts 24 specified in its initial or updated plans shall not constitute evidence of imprudence. The submission made under this section shall be made publicly available; however, portions of 25 the submission may contain confidential and proprietary information and may be 26 27 protected from public disclosure in a manner consistent with the rules or orders of the 28 commission as applicable. Nothing in this section shall require a participating electrical 29 corporation to publicly disclose confidential, proprietary, or financially sensitive 30 information, any market sensitive information, or information that would otherwise violate 31 rules promulgated by the Federal Energy Regulatory Commission designed to protect the 32 integrity of wholesale power markets. The submission of a capital investment plan under 33 this section shall not affect in any way the commission's authority with respect to the grant 34 or denial of a certificate of convenience and necessity under section 393.170.

- 2. (1) Each participating electrical corporation shall establish a process to qualify third party vendors that bid to provide services, or may bid, on planned electrical distribution construction and maintenance projects based on the following criteria:
 - (a) Total evaluated value based on price;

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- (b) Quality of work, services, and products furnished;
- (c) Scheduling needs and resources available to meet scheduling requirements;

- 41 (d) Safety policies, procedure, record, and experience;
- 42 (e) Supplier diversity; and

- (f) Other relevant considerations for distribution system maintenance, construction, and modernization projects.
- (2) A vendor qualification application process shall be established within nine months from the effective date of this section. Once established, the participating electrical corporation shall utilize a qualified vendor or a competitive bid process for any expenditures made to vendors for planned projects whose costs are estimated to be greater than one hundred thousand dollars. A qualified vendor need not be used in emergency situations.
- (3) In any proceeding initiated under sections 393.1525 and 393.1530, the commission shall have the authority to review the participating electrical corporation's vendor qualification process. Adherence to the vendor qualification requirements of this section or use of a competitive bid process shall constitute evidence of prudence. If a participating electrical corporation does not properly qualify a vendor, the commission has the authority to disallow recovery of any costs that exceed the amount that would have otherwise been prudently incurred.
- (4) The commission shall submit a report to the general assembly after the first twelve months of the program, and ninety days prior to the expiration of this subsection, the commission shall provide another report to the general assembly providing an analysis of the effects of the utility vendor program.
- 393.1520. 1. In proceedings used to set rates under sections 393.1500 to 393.1575, the return on equity for a participating electrical corporation shall be 9.45 percent, adjusted to reflect an increase or decrease equal to the difference between the average of thirty-year United States Treasury Bond yields for the applicable historical rate year and the average of thirty-year United States Treasury Bond yields for the twelve months ending December 31, 2015, as published by the Board of Governors of the Federal Reserve System in its weekly H.15 Statistical Release or any successor publication. At such time as the board of governors of the Federal Reserve System ceases to include the average yields of thirty-year United States Treasury Bonds in its weekly H.15 Statistical Release or successor publication, the average yields of the United States Treasury Bonds then having the longest duration published by the Board of Governors in its weekly H.15 Statistical Release or successor publication shall instead be used for purposes of this subsection.
 - 2. In proceedings to update rates annually consistent with section 393.1530, for purposes of the reconciliation of cost of service, the return on equity for a participating electrical corporation, calculated under subsection 1 of this section, shall be increased or

decreased, for the purpose of reconciling costs, to reflect its performance based on the following metrics:

- (1) The System Average Interruption Duration Index, including the Institute for Electrical and Electronics Engineers major storm exclusion provision as defined by the Institute for Electrical and Electronics Engineers' publication "Guide for Electric Power Distribution System Indices" or its successor publication, but excluding major storm as defined in that guide;
- (2) The System Average Interruption Frequency Index, including the Institute for Electrical and Electronics Engineers major storm exclusion provision as defined by the Institute for Electrical and Electronics Engineers' publication "Guide for Electrical Power Distribution System Indices" or its successor publication, but excluding major storm as defined in that guide;
- (3) The percentage of customer calls answered by the participating electrical corporation's customer call centers within thirty seconds; and
- (4) The average speed of answer by the participating electrical corporation's call centers;

The commission shall have the authority to replace one of the metrics set forth in this subsection for application to a specific participating electrical corporation by issuing an order under section 393.1525 or 393.1530. The new metric shall be applied prospectively and may result in a change in the return on equity equal to no more than five one-hundredths of one percentage point.

3. Each participating electrical corporation shall track the performance metrics specified in subsection 2 of this section for each year that performance-based rate tariffs are in effect. In each year subsequent to the initial rate year, the participating electrical corporation shall include in its annual update filing a report that provides a description of how the participating electrical corporation performed under each metric in the previous year, and identify any extraordinary events that adversely impacted its performance. For each performance metric, as reported in the annual update filing of a participating electrical corporation, where the annual average performance actually achieved by the participating electrical corporation is superior to the rolling average for the five-year period ending the year preceding the historical rate year by fifteen percent or more, then the allowable return on equity shall be increased by five one-hundredths of one percentage point. For each performance metric, as reported in an annual update filing of a participating electrical corporation, where the annual average performance actually achieved is inferior to the rolling average for the five-year period ending the year

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52 preceding the historical rate year by fifteen percent or more, then the allowable return on 53 equity shall be reduced by five one-hundredths of one percentage point. The allowable return on equity shall not be otherwise adjusted on account of these or any other 54 55 performance metrics. These performance metrics shall be calculated and reported by the 56 participating electrical corporation in a manner consistent with the methodology that the 57 participating electrical corporation used for the five-year period ending December 31, 2015. At the conclusion of the performance-based rate proceeding initiated under section 58 393.1530, the commission shall enter an order approving financial penalties or financial 60 incentives in accordance with this subsection. The commission-approved financial 61 penalties or incentives shall be applied as adjustments to the return on equity applicable 62 to the historical rate year to be reflected in the reconciliation of costs provided for under 63 section 393.1530. Nothing in this section shall authorize the commission to increase, reduce, or otherwise adjust the financial penalties or incentives established under this 65 subsection. All financial penalties and incentives shall operate symmetrically and shall be expressed as an addition or subtraction of five one-hundredths of one percentage point to 66 be applied to the return on equity for each of the respective categories identified subsection 67 2 of this section. In no event shall the aggregate of the financial incentives or penalties affect a participating electrical corporation's authorized return by more than two-tenths 69 70 of one percentage point in any year, and any penalty or incentive shall not be used or applied to periods beyond the historical rate year. No incentive or penalty, or portion 72 thereof, may be carried over for application in future periods.

393.1525. 1. Notwithstanding any provision of chapter 386 or chapter 393 to the contrary, an electrical corporation may become a participating electrical corporation seeking to recover its cost of service through performance-based rate tariffs by filing such tariffs with the commission. Such tariffs shall be approved by the commission, subject to the rate limitations set forth under section 393.1540. The commission order approving the performance-based rate tariff and initial rates shall specify the cost and revenue components that form the basis for establishing just and reasonable rates charged to customers with sufficient specificity to operate in a standardized, formulaic manner and be updated annually with transparent information that reflects the electrical corporation's actual, prudently incurred cost of service to be recovered during the applicable rate year. The commission shall have authority to approve adjustments to such performance-based rate tariffs only upon finding, after a hearing supported by competent and substantial evidence, that such performance-based rate tariffs do not meet the requirements of sections 393.1500 to 393.1575, or that such performance-based rate tariffs seek to recover imprudently incurred costs. A participating electrical corporation that serves two hundred

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thousand or more Missouri electric customers, as of December 31, 2015, and recovers fuel and purchased power costs through the use of a rate adjustment mechanism established under subsection 1 of section 386.266, shall be required to recover costs previously recoverable under that rate adjustment mechanism through its performance-based rate tariffs consistent with the requirements of section 393.1545, and the rate adjustment mechanism shall be suspended while the participating electrical corporation's performance-based rates are in effect. A participating electrical corporation that serves fewer than two hundred thousand Missouri electric customers and recovers fuel and purchased power costs through the use of a rate adjustment mechanism established under subsection 1 of section 386.266 shall have the option of continuing to utilize that rate adjustment mechanism in addition to the performance-based rate mechanism provided for in this section; and, starting with its initial performance-based rate tariff filing under this section, it shall be relieved of its obligation imposed under subsection 1 of section 386.266 to make periodic general rate filings in order to retain its rate adjustment mechanism until the expiration of five years following the termination of its participating electrical corporation status. A participating electrical corporation may elect to suspend the operation of any other rate adjustment mechanisms and include associated recoveries within its performance base rate, but shall not be required to suspend any rate adjustment mechanisms other than those operating under subsection 1 of section 386.266 in accordance with this section. If a participating electrical corporation maintains an existing rate adjustment mechanism and does not elect to suspend such a mechanism while performance-based rates are in effect, then the commission shall ensure that all costs and revenues associated with such rate adjustment mechanism remain unbundled and are excluded from performance-based rate calculations.

2. If the participating electrical corporation, prior to the effective date of this section, filed tariffs with the commission under section 393.150 requesting a general increase in rates, and commission approval of the tariffs is still pending when the participating electrical corporation makes its initial performance-based rate tariff filing, the tariffs filed under section 393.150 shall be deemed withdrawn by the participating electrical corporation upon its initial filing under this section, and the commission shall dismiss with prejudice any docket that had been initiated to investigate such proposed tariffs and rates, and such tariffs and the record related to such tariffs shall not be the subject of any further hearing, investigation, or proceeding of any kind. Performance-based rates established under this section shall be applicable to all customers, except customers charged rates established under section 393.1580. When a participating electrical corporation files its performance-based rate tariffs, the commission shall conduct

an investigation of the proposed tariffs as provided for in this section. Upon approval, the performance-based rate tariffs shall remain in effect at the discretion of the participating electrical corporation subject to the requirements of section 393.1555. The performance-based rate tariffs approved by the commission shall adhere to the following requirements:

- (1) Establish the cost of service for the rate year based on the participating electrical corporation's actual costs of providing electric utility services, as generally reflected in its FERC Form 1 for the historical rate year, except as set forth in subdivisions (2) to (6) of this subsection;
- (2) Reflect the participating electrical corporation's actual year-end capital structure for the historical rate year. A participating electrical corporation shall not be obligated to utilize a more highly leveraged capital structure, or otherwise be penalized, for its ability to recover costs through performance-based rates. So long as the electrical corporation maintains a capital structure that includes equity capital of no greater than fifty-three percent and no lower than forty-seven percent of total capitalization, the participating electrical corporation's capital structure shall be presumed prudent and used to set rates for all purposes set forth in this section. If the capital structure falls outside of a range of fifty-three percent to forty-seven percent equity, the commission may investigate the prudence of the capital structure and adjust it, as applicable, for the purposes of establishing cost of service in a manner consistent with the standard it has historically used to assess utility management prudence. The fact that a participating electrical corporation's equity capital is higher than fifty-three percent or lower than forty-seven percent of total capitalization shall not constitute evidence of imprudence;
- (3) Include a cost of equity consistent with the requirements of subsection 1 of section 393.1520;
- (4) Include the following ratemaking adjustments for the purpose of setting prospective rates:
- (a) Recovery of regulatory assets and return of regulatory liabilities over the periods authorized by the commission;
 - (b) Recovery of amortizations authorized under sections 393.1500 to 393.1575;
- (c) Establishment of rates based on actual billing determinants, as generally reflected in the electrical corporation's FERC Form 1 for the historical rate year; provided however, that a participating electrical corporation shall be permitted to adjust billing units used to set rates for the rate year based on weather-normalized billing determinants using a weather normalization methodology consistent with the approach previously relied upon by the commission to set rates for the participating electrical corporation in its most recent general rate proceeding prior to the filing of performance-based rate tariffs. If a

participating electrical corporation uses weather-normalized billing units, it shall also adjust net fuel and purchased power to reflect net purchase and sales volumes, in megawatt-hours, equal to the amount of the retail volume weather normalization amount; this volume adjustment to net purchases and sales shall be priced at the average price for the unadjusted net purchases and sales as calculated based on data reported in the electrical corporation's FERC Form 1 for the historical rate year;

- (d) Recovery of nuclear refueling costs, including all outage related costs, provided a participating electrical corporation may elect to recover nuclear refueling costs over a period equal to the anticipated interval between refueling outages; or, if the participating electrical corporation utilizes the deferral method to account for operations and maintenance expenses incurred in support of nuclear refueling outages, the participating electrical corporation may recover such costs by amortizing them evenly on a monthly basis over the unit's operating cycle until the next scheduled outage;
- (e) Interest accrued on customer deposits using the commission approved interest rate;
- (f) An estimate of the revenue to be received from customers served under rates established under section 393.1580 to be treated as a revenue credit offsetting the revenue requirement established by the operation of this section. In order to minimize the impact on future reconciliation balances due to a change, anticipated or realized, in revenue collected from customers receiving service under section 393.1580, the revenue contribution estimate used to set rates for the rate year may be adjusted for good cause by the participating electrical corporation during any open proceeding under this section or section 393.1530 upon notice to the commission and all parties no less than thirty days prior to any scheduled evidentiary hearing;
- (g) Recovery of any foregone margin experienced by the participating electrical corporation during the period between the effective date of rates set under section 393.1580 and the effective date of rates established under this section. For the purposes of this section, the forgone margin shall be measured as the difference between:
- a. The rates previously established by commission order under the electrical corporation's most recent general rate proceeding prior to implementation of performance-based rates for any customer or customers qualifying for service under section 393.1580, multiplied by the normalized billing units for the same customer or customers used in setting rates in that general rate proceeding; and
- b. The revenue actually received from those customers, during the period between the effective date of rates set under section 393.1580 and the effective date of the rates established under this section adjusted to reflect any differences in net energy costs

allocated to other customers directly resulting from the reduction in load. Recovery under this paragraph shall begin at the time initial performance-based rates under this section become effective, and an estimate shall be used to set initial rates in order provide for recovery during the first period rates are in effect. Any remainder or over-collection shall be recovered or credited as part of the first reconciliation under section 393.1530;

- (h) Any adjustments necessary to effectuate an allocation of common costs reported on FERC Form 1 that are shared among operating affiliates, subsidiaries, or operating divisions of a participating electrical corporation. The commission shall permit the participating electrical corporation to use the most recent of either a commission-approved cost allocation manual, or the most recent allocation methodology used to set rates as a part of a general proceeding to change electric rates under section 393.150 prior to the adoption of sections 393.1500 to 393.1575;
- (i) For a participating electrical corporation whose FERC Form 1 does not reflect cost of service information that is specific solely to Missouri electric jurisdictional operations, adjustments to such FERC Form 1 information shall be made consistent with the approach adopted by the commission in the electrical corporation's most recently completed general rate proceeding under section 393.150, as necessary to conform the FERC Form 1 information to Missouri electric jurisdictional operations. Adjustments made under this paragraph shall be consistent with the intended operation of performance-based rates as set forth in subdivision (3) of subsection 2 of section 393.1505;
- (j) Adjustments necessary to recognize established regulatory accounting treatment adopted in the electrical corporation's most recently concluded general rate proceeding prior to the adoption of sections 393.1500 to 393.1575 for participating electrical corporations by the commission for pension expense, other post-employment benefits, and Financial Accounting Standards Board Interpretation Number 48. Any established cost tracker, or similar accounting treatment, established by the commission for a participating electrical corporation prior to the adoption of sections 393.1500 to 393.1575 for the specific accounting items identified in this paragraph shall continue to be recognized during the operation of sections 393.1500 to 393.1575;
- (k) An additive adjustment of one percent per annum applied to operating expenses;
- (l) Adjustments necessary to reflect the announced closure of a generating plant scheduled to occur during either the filing year or the rate year;
- 157 (m) Adjustments necessary to reflect return on rate base, depreciation and amortization expense and current and deferred income taxes calculated based on year end 159 FERC Form 1 plant balances for the historical rate year; and

(n) Adjustments necessary to correct errors or accounting mistakes in FERC Form
1 or the proposed revenue requirement;

- (5) Exclude from recovery the following:
- (a) All lobbying, charitable donations, and institutional advertising expenses; provided however, that dues or contributions to industry or academic associations and institutions that provide educational, research, and informational services concerning energy policy, technology, and best practices shall be recoverable to the extent reasonable in amount and prudently incurred. For the purposes of this paragraph, institutional advertising shall not include general advertising, and the expenses associated with general advertising and other non-institutional advertising are recoverable so long as they are prudently incurred;
- (b) Incentive compensation expenses only to the extent they are based on earnings metrics; however, metrics that are designed to provide an incentive for management cost control and budget management are recoverable;
- (c) Pass-through taxes, such as gross receipts or similar taxes, from both revenues and expenses; and
- (d) Any costs found to be imprudent by the commission in a proceeding to set rates under sections 393.1500 to 393.1575; and
 - (6) Provide for the reconciliations described in section 393.1530.
- 3. The electrical corporation shall file, together with its tariff, final data based on its FERC Form 1 for the historical rate year which is the basis of its initial performance-based rate tariff filing that shall set the revenue requirement used to set initial performance-based tariff rates. Nothing in this section is intended to allow costs that are not otherwise recoverable to be recoverable by virtue of inclusion in FERC Form 1.
- 4. After the participating electrical corporation files its proposed initial performance-based rate tariffs under this section, the commission shall initiate a docket to review the filing. The participating electrical corporation shall submit prefiled direct testimony supporting its proposed performance-based rate tariffs. The participating electrical corporation shall explain in its direct testimony why any rate increase or decrease is reasonable and appropriate, and further provide an explanation of how FERC 1 values are reflected in the performance-based rate tariffs and proposed revenue requirement. The participating electrical corporation shall submit with its initial direct testimony, and make available to the commission, its staff, and intervenors schedules and workpapers in native format to assist parties with reviewing the proposed revenue requirement and operation of the tariffs. The filing of a performance-based rate tariff shall not limit the commission's authority to inspect the books and records of the participating electrical

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corporation. The commission shall enter an order approving, or approving as modified, the initial performance-based tariffs, including the initial rates, within two hundred and forty-four days after the date on which the tariff was filed. The commission shall approve the performance-based rate tariffs upon its review of the filing and finding that such performance-based rate tariffs meet the requirements of sections 393.1500 to 393.1575. The commission may approve adjustments to such performance-based rate tariffs only upon finding, after hearing and supported by competent and substantial evidence, that such performance-based rate tariffs do not meet the requirements of sections 393.1500 to 393.1575, or that such performance-based rate tariffs seek to recover costs that have been imprudently incurred. In assessing prudence, the commission shall employ the standards it has historically used in proceedings under which a review of a general rate increase is considered. The commission shall establish a procedural schedule that requires all parties objecting to any portion of the participating electrical corporation's filing to file prefiled rebuttal testimony and other documentary evidence. The commission shall also allow parties other than the participating electrical corporation to respond to each other through prefiled cross-rebuttal testimony, and the participating electrical corporation shall be permitted to respond to all other parties' prefiled testimony through the filing of prefiled surrebuttal testimony. Notwithstanding the two hundred and forty-four day limitation, if a participating electrical corporation makes its initial performance-based rate tariff filing after April first but before May first, the commission shall expedite consideration of the application to ensure that initial rates are in effect no later than January first of the year following the filing year, and adjust the procedural schedule as necessary. Recovery of the participating electrical corporation's prudently incurred expenses related to the commission proceedings initiated under this section and section 393.1530 shall be permitted, and all prudently incurred regulatory, expert, legal, and other expenses associated with these commission proceedings shall be recoverable absent a showing of imprudence, after hearing, on the basis of competent and substantial evidence. The commission may conduct any hearings in a manner consistent with established commission practice and procedure. Aside from corrections to mistakes in earlier-filed testimony, after the participating electrical corporation files surrebuttal testimony, no further prefiled testimony shall be received. Once approved, performance-based rate tariffs shall be updated annually consistent with the requirements set forth in section 393.1530, and a participating electrical corporation shall not adjust rates without approval by the commission.

5. To the extent that the participating electrical corporation's rates set in its most recently concluded general rate proceeding under section 393.150 are not based on the

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232 average and excess methodology, the performance-based rates resulting from the participating electrical corporation's revenue requirement shall be calculated in a manner that limits increases to customers receiving service under the participating electrical corporation's large power service rate schedule to no more than the class cost of service indicated by allocating production costs consistent with the average and excess allocation methodology. Further, where any participating electrical corporation's existing large power service rate design is based on hours of use energy rate components, and where the last energy rate block for the summer and winter rate periods is higher than the parallel generation rate for the electrical corporation as adjusted for losses, the last energy rate block for both summer and winter rate periods shall be set at the parallel generation rate for the electrical corporation, adjusted for losses specific to the service provided. In addition, where any participating electrical corporation's existing large power service rate design is based on other than hours of use rate components, the energy rate for both summer and winter rate periods shall be reduced by ten percent of the difference between such rates and the parallel generation rate for the electrical corporation, adjusted for losses specific to the service provided. After calculating the impact of rate design changes as it applies to large power service customers, any difference in large power service customers' revenue determination due to the application of the provisions of this subsection shall be allocated equally to all customer classes other than large power service and allocated equally among all rate elements within each class. For the purposes of this subsection, the participating electrical corporation shall utilize the billing determinants and other cost of service information from the participating electrical corporation's most recently concluded general rate proceeding to calculate the change in class cost of service responsibility applicable to all other classes resulting from the implementation of the average and excess 256 methodology. Incorporation of the average and excess methodology, and the operation of the rate established under section 393.1580, shall be implemented in a manner that is revenue neutral to the participating electrical corporation. The resulting rate design shall then be utilized as the base on which the revenue requirement increase or decrease shall be allocated equally to all customer classes and allocated equally among all rate elements within each class. Rates applicable to customer classes under section 393.1580 shall be set in accordance with that section.

393.1530. 1. Beginning on or before May first of the year subsequent to the year 2 in which the performance-based rates are first filed with the commission under section 393.1525, and continuing annually thereafter, the participating electrical corporation shall make an annual filing with the commission to update the inputs for the performance-based rate tariffs established under section 393.1525 in order to establish new performance-based

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rates for the upcoming rate year. The first update of performance-based rates shall be filed notwithstanding the fact that a participating electrical corporation may have filed for approval of tariffs under section 393.1525 and the commission has not yet issued a final order approving the filed tariffs; provided however, that the participating electrical corporation shall be permitted to make changes as necessary to reflect in its subsequent 10 11 performance-based rate tariff filing actions and decisions made by the commission in its initial performance-based rate tariff filing. Annual update filings shall continue each year 12 until such time as a participating electrical corporation's performance-based rate tariffs 14 terminate. The annual update filing shall also include the reconciliation of the cost of service, performance-related metric adjustments, if any, under subsection 3 of section 15 16 393.1520, the revenue test provided for in this section, and the updated return on equity 17 calculated under subsection 1 section 393.1520, and shall be subject to the operation of the 18 rate increase limitations imposed under section 393.1540. The annual update filing shall 19 conform to the following:

- (1) The inputs to the performance-based rate tariff used to calculate the cost of service used to set the revenue requirement and rates for the upcoming rate year shall be based on final historical data reflected in the participating electrical corporation's annual FERC Form 1 for the historical rate year, except as set forth in subdivisions (2) to (6) of subsection 2 of section 393.1525;
- (2) The filing shall also include a reconciliation of the cost of service that, taking into account the effect of any amounts associated with the operation of section 393.1540, was used to set rates for the historical rate year with the actual cost of service for that year based upon the FERC Form 1 for that historical rate year. The reconciliation shall be calculated in a manner that permits the participating electrical corporation to recover its actual cost of service and any amortizations recoverable under performance-based rate tariffs. For purposes of the reconciliation calculation, an average value of the rate base for the historical rate year shall be used. Any over-collection or under-collection indicated by such reconciliation shall reduce or increase the final revenue requirement that, but for the reconciliation, would have been used to set rates for the upcoming rate year. Carrying costs shall be included on any over or under-collection resulting from reconciliation of costs under this subdivision at a rate equal to the weighted average cost of capital for the participating electrical corporation. The first reconciliation used to set rates shall occur after the completion of a calendar year in which performance-based rates are in effect for the entire year or a part of a year. If performance-based rates under this section are first initiated after January first of a calendar year, the reconciliation shall be based upon actual costs of service for that year compared to a revenue requirement that is prorated

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42 between the revenue requirement for the period in which performance-based rates were 43 in effect and, for the portion of the year prior to effective performance-based rates, the most recently established revenue requirement resulting from a general rate proceeding 44 45 approved by the commission in effect under section 393.150, excluding any portion of revenue requirement allocated to customers eligible for service under section 393.1580. 46 47 The first reconciliation occurring under this section is not intended to provide for the 48 recovery of costs previously excluded from rates based on a prior commission order finding 49 of imprudence. Each reconciliation shall be certified by the participating electrical 50 corporation management.

- (3) The revenue requirement included in the annual update filing shall also include an adjustment to reflect the results of a revenue test calculated as follows:
- (a) If the participating electrical corporation's actual earned rate of return on equity for the historical rate year, after taxes, is two-tenths of one percentage point above the rate of return on equity calculated under section 393.1520, including the effect of any performance metrics as applicable, for the period subject to reconciliation, then the participating electrical corporation shall apply a credit through the performance-based rates that reflects an amount equal to the value of that portion of the earned rate of return on equity that is higher than two-tenths of one percentage point above the rate of return on equity calculated under section 393.1520. If the participating electrical corporation earned rate of return on equity for the historical rate year, after taxes, is lower than twotenths of one percentage point below the return on equity calculated under section 393.1520, including the effect of any performance metrics as applicable, then the participating electrical corporation shall apply a charge through the performance-based rate that reflects an amount equal to the value of that portion of the earned rate of return on equity that is lower than two-tenths of one percentage point below the rate of return on equity calculated under section 393.1520. For the purposes of this paragraph, the actual return on equity shall be calculated using historical rate year data and will be equal to the actual return divided by the actual average equity. For purposes of this paragraph, the actual return shall be calculated by adding actual billed retail customer revenues for the historical rate year to the reconciliation amount calculated in subdivision (2) of this subsection, and then subtracting the actual costs based on FERC Form 1 for the historical rate year, including the same accounting adjustments to FERC Form 1 costs used to establish the revenue requirement and set rates under the operation of this section and section 393.1525; provided however, no weather normalization adjustments shall apply. Actual retail customer revenues shall include the amortizations used to set rates under this section for the historical rate year. Revenues received from customers taking service under

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section 393.1580 shall be excluded from the calculation of actual retail customer revenues for purposes of this paragraph. For purposes of this paragraph, the actual average equity shall be calculated as the product of the average rate base and equity percentage used for the reconciliation amount in subdivision (2) of this subsection; and

- (b) The revenue test adjustment provided for under this subdivision shall not become operative until the electrical corporation's first reconciliation occurs. For years in which a partial period of performance-based rates are in effect, the return on equity shall be measured consistent with a proration, by month, between the return on equity consistent with section 393.1520 and the last commission authorized return used to set rates for the participating electrical corporation in a commission proceeding effectuating a general change in rates;
- (4) The new charges shall take effect January first each year after an annual update filing has been made; and
- (5) The annual update filing shall include supporting prefiled direct testimony and exhibits offered by the participating electrical corporation.
- 2. In the proceeding to review a participating electrical corporation's annual update filing, the commission shall have the authority to review the prudence of the actual costs incurred by the participating electrical corporation to be used in the reconciliation of cost of service as prescribed by subdivision (2) of subsection 1 of this section. The commission shall further have the authority to make any adjustments necessary to correct accounting mistakes and errors that may appear in the FERC Form 1 or the participating electrical corporation's proposed revenue requirement. The commission shall have the authority to receive evidence concerning prudence of the actual cost of service and accuracy of revenue requirement calculations consistent with the tariffs and protocols established in accordance with section 393.1525, and hold an evidentiary hearing to consider evidence from interested parties consistent with the time requirements provided for under this section. The commission may approve adjustments to such performancebased rates filed by the participating electrical corporation only upon finding, after hearing and supported by competent and substantial evidence, that such performancebased rates do not meet the requirements sections 393.1500 to 393.1575 or that such performance-based rates seek to recover costs that have been imprudently incurred. In assessing prudence, the commission shall employ the standard it has historically used in proceedings under which a review of a general rate increase is considered. The commission may also approve adjustments to reflect the approved financial penalties or incentives for the performance metrics provided for under section 393.1520. The commission shall provide reasonable notice of any procedural schedule and evidentiary hearing to interested

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parties. The participating electrical corporation shall have the opportunity to rebut the evidence in prefiled surrebuttal testimony and exhibits. Discovery shall be allowed consistent with the commission's rules governing the conduct of commission proceedings. The commission shall not, however, have the authority in a proceeding under this section to consider or order any changes to the structure or protocols of the performance-based rate approved under section 393.1535. In a proceeding under this section, the commission shall enter its order no later than the earlier of two hundred ten days after the participating electrical corporation's filing of its annual update of cost inputs to the performance-based rate or December first, with rates to be effective on the first billing day of the calendar year after the year in which the filing was made. The commission shall establish a procedural schedule that requires all parties objecting to any portion of the applicant's proposal to file prefiled rebuttal testimony and other documentary evidence. The commission shall also allow parties, other than the participating electrical corporation, to respond to each other through prefiled cross-rebuttal testimony, and the participating electrical corporation shall be permitted to respond to all parties' prefiled testimony through the filing of prefiled surrebuttal testimony. Aside from corrections of mistakes in earlier-filed testimony, after the participating electrical corporation files surrebuttal testimony, no further prefiled testimony shall be received. If no objection to the participating electrical corporation's annual update filing is received, the commission may dispense with the remainder of the procedural schedule and enter an order approving the updated rates. The rates approved by the commission for an applicable rate year shall be final upon entry of the commission's order and shall not be subject to reopening, reexamination, or collateral attack in any other proceeding before the commission or the courts; provided however, that nothing in this section shall prohibit a party from seeking rehearing and judicial review upon compliance with sections 386.500 and 386.510.

3. Performance-based rate tariffs approved under this section shall provide for equal percentage changes in customer rates, positive or negative, consistent with the rate design used in the participating electrical corporation's initial performance-based rate tariffs approved under section 393.1525, with the exception of customers qualifying for rates under section 393.1580, until such time as a new rate design is approved by the commission consistent with the requirements of section 393.1535.

393.1535. A participating electrical corporation shall make a filing with the commission within five years of filing performance-based rate tariffs under section 393.1525 that proposes revenue-neutral rate design changes or proposes to leave rate design unchanged. The participating electrical corporation shall rely upon the average and excess methodology for the allocation of fixed production related costs to customers taking

service under the large power service rate schedule as the basis for its proposed rate design changes, if any. In the event the participating electrical corporation proposes no changes, it shall report to the commission, as part of its filing made under this section, the results of an embedded class cost of service study using the average and excess methodology for, at a minimum, customers served under the large power service rate schedule, and submit 10 11 the impact the adoption of such a methodology would have on rates for each respective 12 customer class. If the participating electrical corporation elects to rely upon the average 13 and excess methodology as defined in section 393.1510 as the basis to set rates for some or 14 all other customer classes in addition to those served under the large power service rate schedule, such election shall be binding on the commission. The participating electrical 15 16 corporation shall make proposed rate design changes under this section, or request no 17 changes be made, during an annual update filing prior to the expiration of the five year 18 period. All changes shall be implemented prospectively, and implemented at the same time 19 new annual rates are made effective. In the event that rate design changes are approved 20 and cannot be implemented due to an electrical corporation terminating performance-21 based rates or due to the expiration of this section, the commission may implement rate design changes effective upon the conclusion of the first general rate proceeding occurring 22 23 after termination. A participating electrical corporation may submit a depreciation study 24 for approval at any time; provided however, it shall submit a depreciation study, or revised 25 study, no later than the time when it submits its proposed rate design changes, or requests no changes be made. If approved by the commission, revised depreciation rates shall be 26 27 used to set rates prospectively pursuant to a participating electrical corporation's annual 28 update filing.

393.1540. 1. Performance-based rates shall be subject to both an annual increase limitation, and also an average annual increase limitation in determining revenue 2 3 requirement increases for all customers in the aggregate whose rates are set under sections 393.1500 to 393.1575, which shall be determined exclusive of revenue neutral rate design changes. For the purposes of this section, the annual percentage increases shall be calculated by comparing the revenue requirement, including any reconciliation amount included in rates under section 393.1530, in effect for the filing year, with what the revenue requirement, including any reconciliation amount included in rates under section 393.1530, used to calculate rates for the rate year absent the applicability of any increase limitation. 10 For each year in which performance-based rates are in effect, the participating electrical corporation shall adhere to the increase limitations provided for under this section, and to 11 12 the extent a revenue requirement increase would exceed the limitations for the rate year, the participating corporation shall reduce the revenue requirement in order to bring 13

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prospective revenue requirement increases under the increase limitations set forth in this section. Any amount excluded from a participating electrical corporation's revenue requirement due to a rate increase limitation applied to a rate year shall be carried forward and recovered in the subsequent rate year by inclusion of such amount in the participating electrical corporation's revenue requirement in the annual update filing made during the rate year affected by the limitation.

2. Upon the filing of the initial performance-based rate tariffs under section 393.1525, the participating electrical corporation's filing with the commission shall reflect the limitations and related requirements set forth in this section. Thereafter, each participating electrical corporation shall file an annual report with the commission in its annual update filing that sets forth the annual and average annual increase in the revenue requirement used to set retail electric service rates for customers subject to performancebased rates on an aggregated basis. Annual increases of the revenue requirement used to set rates shall be limited to no more than two percent for first two calendar years during which performance-based rates are in effect. Thereafter, until the operation of this section is terminated by operation of law or voluntary termination election of a participating electrical corporation, the annual increase limitation shall equal four and seventy-fivehundredths percent. In calculating the annual increase limitation applicable to the initial performance-based rate tariffs and rates, the participating electrical corporation shall utilize the revenue requirement used to set retail electric service rates pursuant to the last general change in rates approved by the commission together with net fuel and purchased power collected under subsection 1 of section 386.266 during the twelve months following the effective date of the change in rates as base revenue requirement. If at the time initial performance-based rate tariffs are filed under section 393.1525, a full twelve months since the last change in rates has not yet occurred, the participating electrical corporation may project the net fuel and purchased power for the purpose of establishing the base revenue requirement used in calculating the increase limitation, to be updated with actual net fuel and purchased power recoveries prior the commission's final order. If the exclusion set forth in subdivision (2) of subsection 3 of this section applies, the participating electrical corporation shall not include net fuel and purchased power in the base revenue requirement used to calculate any increase limitation. Additionally, the average annual increase over the duration of the participating electrical corporation performance-based rate tariff shall not exceed an average annual increase of three and one-half percent. The average annual increase calculation shall be calculated and reported annually by the participating electrical corporation. For the purposes of calculating an average annual increase under this section, the annual periods included in the average shall begin with the

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effective date of the last general change in rates approved by the commission prior to the adoption of performance-based rates, and shall utilize the revenue requirement used to set retail electric service rates pursuant to the last general change in rates approved by the commission together with net fuel and purchased power collected under section 386.266 during the twelve months following the effective date of the change in rates as the base revenue requirement, and include each revenue requirement used to set performancebased rates for retail electric service under this section in effect for all years in which performance-based rates are in effect as well as the upcoming rate year. If at the time initial performance-based rate tariffs are filed under section 393.1525, a full twelve months since the last change in rates has not yet occurred, the participating electrical corporation may project the net fuel and purchased power for the purpose of establishing the base revenue requirement utilized in calculating the average annual increase limitation, to be updated with actual net fuel and purchased power recoveries prior the commission's final order. If the exclusion set forth in subdivision (2) of subsection 3 of this section applies, the participating electrical corporations shall not include net fuel and purchased power in the calculation of the average annual increase limitation for any period included in the calculation.

3. At the time of a participating electrical corporation's initial performance-based rate filing or any subsequent annual update filing, the participating electrical corporation shall analyze the revenue requirement increase to be proposed and determine if the increase exceeds the limitations set forth in this section, and to the extent the limitation is exceeded, the participating electrical corporation shall reduce the revenue requirement in an amount sufficient to bring any increase under the applicable increase limitation consistent with this section. Notwithstanding the application of an increase limitation, all costs are subject to a prudence review in the year in which they are incurred, and after the commission enters a final order for any change in rates made pursuant to this section, the determination of the prudence of the deferred or amortized costs shall be final and shall not be subject to reopening, reexamining, or collateral attack in any other proceeding; provided however, that nothing in this section shall prohibit a party from seeking rehearing and judicial review upon compliance with sections 386.500 and 386.510. Upon the issuance of a final order by the commission in a rate proceeding, the participating electrical corporation shall calculate the final revenue requirement reduction required to meet any applicable increase limitations set forth in this section, and disclose the results of that calculation in a notice filed with the commission within seven days of receipt of service by a participating electrical corporation of the commission's final order. Carrying costs at a rate equal to the participating electrical corporation's cost of short term debt

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shall be applied to any balance carried forward by operation of this subsection. For purposes of this subsection, the following exclusions shall apply to the calculation of any revenue requirement increase limitation:

- (1) All costs, expenses, accounting balances, and variable revenue items that may affect the revenue requirement used to set rates under performance-based rate tariffs shall be excluded, as follows:
- (a) Any fiscal effects realized by a participating electrical corporation, including compliance costs or any foregone wholesale power sales or off-system power sales, as a result of any new and existing federal and state environmental regulations, laws, civil judgments, regulatory actions, or executive orders;
- (b) All costs to comply with state or federal renewable energy mandates or standards;
- (c) Charges associated with rates established under section 393.1075, or energy efficiency related charges generally including provision for the financial impact of sales reductions attributable to energy efficiency programs;
 - (d) Variability in revenue and net fuel and purchased power costs due to weather;
 - (e) Local add-on taxes or franchise fees; and
 - (f) Amounts associated with force majeure events; and
- (2) For participating electrical corporations with less than two hundred thousand Missouri electric customers, as of December 31, 2015, the total amount paid for electric service shall not include any costs that are recovered through in a rate adjustment mechanism approved under subsection 1 of section 386.266.
- 393.1545. 1. Any rate adjustment mechanism authorized under subsection 1 of 2 section 386.266 shall be suspended by a participating electrical corporation consistent with the requirements set forth in section 393.1525, provided that the mechanism shall survive until such time as any costs and revenues accumulated prior to the effective date of the performance-based rates are fully recovered over a transition period not to exceed twentyfour months. During the transition period, the participating electrical corporation shall account for all revenues and costs and make all necessary ratemaking adjustments to prevent any over or under recovery of any net fuel and purchased power costs prudently incurred during any period affected by the suspension of the rate adjustment mechanism. 10 Accumulation of costs and revenues to be included in a rate adjustment mechanism operating under subsection 1 of section 386.266 shall be suspended as of December thirty-12 first of the year prior to the initial rate year. Any increase limitation calculated under 13 section 939.1540 shall include any charges that are recovered through a rate adjustment mechanism during the transition period. If for any reason performance-based rate tariffs

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are withdrawn or otherwise do not become effective, the accumulation periods shall resume and include any net fuel and purchase power cost that would have accumulated during the period of suspension. Upon approval of the performance-based rate tariffs, all costs and revenues that would have otherwise been accumulated for recovery under the suspended rate adjustment mechanism shall thereafter be included for recovery pursuant to the operation of performance-based rate tariffs approved by the commission in accordance with the provisions of sections 393.1500 to 393.1575 and reconciled to actual expenses incurred for the same period under section 393.1530. At the time initial rates are filed under section 393.1525, the participating electrical corporation shall reflect, to the extent applicable, an adjustment or adjustments, if needed, in order to ensure timely recovery and to prevent any double recovery of any costs from occurring during the rate year, or rate years, a transition period is in effect. After the transition period terminates, any remaining costs or revenues shall be included in the reconciliation balance approved under section 393.1530. For any costs previously recovered under a rate adjustment mechanism approved under subsection 1 of section 386.266, one hundred percent of all such costs shall be fully incorporated in performance-based rates, without any sharing or other division between the participating electrical corporation and customers. Participating electrical corporation transmission charges and revenues of any kind shall be fully reflected in performance-based rates, provided such charges or revenues were prudently incurred. Nothing in this section shall be interpreted to require a participating electrical corporation to forgo, or permit the commission to disallow, recovery of any prudently incurred costs as a result of the suspension of a rate adjustment mechanism and cost recovery transition to performance-based rate recovery.

- 2. Any rate adjustment mechanism that is suspended by voluntary election of a participating electrical corporation under section 393.1525, other than those operating under subsection 1 of section 386.266, shall be transitioned into performance-based rate recovery in a manner that provides for complete recovery of costs and prevents double recovery of costs from customers. If a participating electrical corporation proposes suspension of any rate adjustment mechanism, other than those operating under subsection 1 of section 386.266, the electrical corporation shall submit a transition plan with its initial performance-based rate tariffs that provides for cost recovery transition substantially consistent with requirements subsection 1 of this section.
- 3. Regulatory trackers adopted or used by the commission in the participating electrical corporation's most recently concluded general rate proceeding prior to the initiation of performance-based rate tariffs for the participating electric utility with respect to pension expense, other post-employment benefits, and costs related to Financial

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Accounting Standards Board Interpretation No. 48 shall continue to be recognized for ratemaking purposes pursuant to performance-based rate tariffs for participating electrical corporations. The prospective operation of all other commission approved regulatory trackers shall be suspended with the effective date of the initial performancebased rate tariff for a participating electrical corporation that filed the performance-based rate tariff. Thereafter, all costs and revenues that would have been included previously in the suspended trackers shall be included in the determination of the cost of service used to set rates under sections 393.1500 to 393.1575. Any historical balances remaining from a suspended regulatory tracker shall continue to be recognized and recovered in a participating electrical corporation's performance-based rate tariffs consistent with the amortization period previously approved by the commission in the participating electrical corporation's most recently concluded general rate proceeding. If special regulatory accounting authority has been requested but not approved in a general rate proceeding prior to the adoption of performance-based rates, the participating electrical corporation may request inclusion of any associated balances or amounts at the time it makes its initial filing under section 393.1525; provided however, the commission has the discretion to approve or deny the request for good cause. Upon termination of any performance-based rate tariffs, any trackers, rate adjustment mechanisms including those effective under section 386.266, regulatory assets or liabilities, and accounting authority authorization, or other special regulatory accounting treatment existing prior to approval of the effective date of the participating electrical corporation's initial performance-based rate tariffs shall be automatically reactivated and the electrical corporation shall account for them in the same manner as was previously approved by the commission in the participating electrical corporation's most recently concluded general rate proceeding prior to the adoption of performance-based rate tariffs; provided however, that such commission action shall be consistent with the provisions of section 386.266 in effect at the time of reactivation.

393.1550. A participating electrical corporation may petition the commission to allow for deferral and amortization of any significant balance or amount, over multiple years, in order to prevent unnecessary volatility in performance-based rates. For an expense, the commission shall allow the participating electrical corporation to spread the deferred and amortized amount over a period not to exceed five years. The participating electrical corporation shall demonstrate that the amount subject to the proposed deferral and amortization is significant and would cause volatility in rate recovery under performance-based rate tariffs. Any deferral or amortization shall include carrying costs at a rate equal to the weighted average cost of capital of the participating electrical corporation, and the amortization shall be included and recovered as part of the

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reconciliation balance under section 393.1530. A participating electrical corporation may request deferred rate recognition of reconciliation amounts or balances resulting from fluctuations in revenue due to anomalous events that would cause a one-time or sudden 13 14 reduction in rates in a manner that interferes with the participating electrical corporation's ability to maintain rate stability during the effective date of operation of sections 393.1500 15 to 393.1575; provided however, that the petition shall specifically state the rationale for the 16 requested relief and the specific circumstances justifying multi-year recognition in rates 17 18 and provide customers the benefit of any carrying costs at a rate equal to the weighted 19 average cost of capital of the participating electrical corporation. The commission shall 20 grant or deny the request within one hundred twenty days from the date that the petition 21 was filed. If the participating electrical corporation demonstrates, by a preponderance of 22 the evidence, that absent the amortization being granted, the significant balance or amount 23 would increase or decrease annual revenue requirement by greater than one percent, the 24 commission shall grant approval of the amortization requested. If the significant balance 25 or amount would increase or decrease revenue requirement by less than a one percent, a 26 participating electrical corporation may file a petition; provided however, that the 27 commission has the discretion to grant or deny the petition for good cause based upon the 28 evidence presented.

393.1555. 1. Sections 393.1500 to 393.1575 may be implemented by electrical corporations on and after its effective date regardless of whether the commission has enacted any rules related to it. The deadlines and time periods under sections 393.1500 to 3 393.1575 are mandatory, and any tariffs filed, rates proposed, or regulatory relief requested shall take effect by operation of law if not acted upon by the commission within the time periods specified. Participating electrical corporations are required to adhere to the time periods and procedural requirements under sections 393.1500 to 393.1575, and any change in effective tariffs or rates shall reflect an effective date consistent with the time limits set forth in sections 393.1500 to 393.1575. The commission is not required to issue an order suspending any tariffs or rates filed under sections 393.1500 to 393.1575 during 10 the pendency of review. A failure to act on any tariff, rate, or regulatory relief requested 12 shall result in the tariff, rate, or regulatory relief requested becoming effective by operation of law and the commission shall no longer retain authority to suspend or otherwise 14 interfere with the operation of the effective tariffs. The commission may waive review or audit of any tariff filing or change in any performance-based rate tariffs if the commission determines that such action is in the interest of the public; provided however, that any annual update filing effectuating changes to performance-based rates under section 393.1530 shall not take effect until January first following an update filing. In reviewing

any application, petition, or tariff filed under sections 393.1500 to 393.1575, the commission shall only have the authority to act upon such filling in a manner consistent with the requirements and intent of such sections.

- 2. If a participating electrical corporation is acquired, merged with, or otherwise subject to a change in corporate control or ownership, the operation of performance-based rate tariffs shall remain in effect. In no event shall the commission require a participating electrical corporation to withdraw from participating in performance-based rates as a condition of approval for an acquisition, merger, or other change in corporate ownership or control.
- 3. A participating electrical corporation shall be permitted to propose changes to the performance-based rate structure or protocols subsequent to the approval of the initial tariffs and rates, and the review of the proposed changes shall be consistent with the commission's practice for approving electrical corporation tariffs. Nothing in this section is intended to limit the commission's authority under chapter 386 and chapter 393 to review or investigate a participating electrical corporation's performance-based rate tariff, provided that any investigation, changes or other exercise of authority shall be consistent with the requirements of sections 393.1500 to 393.1580. Any change in performance-based rate tariffs shall be prospective, and any change in rates resulting from a tariff change ordered by the commission shall be made at the same time new rates take effect following the commission's next order issued under section 393.1530.
- 4. Nothing in sections 393.1500 to 393.1575 shall be interpreted to restrict an individual consumer from filing a complaint with the commission under section 386.390.
- 5. A participating electrical corporation shall be permitted to request approval of a new service or tariff and associated rate schedules. If a new service or tariff is proposed and approved by the commission, the commission's final order issued addressing the proposed tariffs shall address the method of recognizing any anticipated or actual revenue contributed to the participating electrical corporation's cost of service. A participating electrical corporation shall be permitted to request commission approval of the cancellation of a service or rate schedule associated with a service that will no longer be provided. If the commission approves the cancellation of a tariff or service or rate schedule associated with a service to no longer be provided, the commission shall address the appropriate method for adjusting performance-based rates to reflect any revenue to no longer be received from the cancelled service. In the event of a new service being added or an existing service or rate schedule being cancelled, the commission shall ensure prudently incurred costs are recovered and that no double recovery occurs, and shall have

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the authority to make associated adjustments in a proceeding initiated under sections 393.1525 and 393.1530.

6. The commission shall retain its existing authority to hold public hearings seeking comment from members of the public concerning any change in tariff rates and services proposed by a participating electrical corporation.

393.1560. 1. In the event the electrical corporation ceases to be a participating electrical corporation for any reason, the rates established while the electrical corporation was a participating electrical corporation shall remain in effect until such time as new rates are established under a general change in rates under section 393.150, except as otherwise provided in this section. All obligations imposed upon a participating electrical corporation shall cease effective at any time an electrical corporation ceases to be a participating electrical corporation. At the time the electrical corporation ceases to be a participating electrical corporation, the electrical corporation shall record a regulatory asset or liability associated with any reconciliation balance that would have been used in accordance with sections 393.1500 to 393.1575 to reconcile rates in the event termination had not occurred through the period ending at the conclusion of the applicable rate year in which the termination became effective. All unamortized balances shall be included together with the final reconciliation balance, and included in the associated regulatory asset or liability by the electrical corporation formerly charging customers rates under sections 393.1500 to 393.1575. The total outstanding regulatory asset or liability associated with the final reconciliation shall be recovered or refunded by the electrical corporation over a twenty-four month period through a bill credit or surcharge, as applicable. During the twenty-four month period in which any bill credit or surcharge is applied to customer bills, carrying costs at a rate equal to the participating electrical corporation's cost of short term debt shall be included. A participating electrical corporation may voluntarily terminate its performance-based rates at any time, provided that if the participating electrical corporation voluntarily terminates its performance-based rates, that electrical corporation shall no longer be permitted to file tariffs under sections 393.1500 to 393.1575. Upon termination, whether it occurs by operation of law, voluntary action of a participating electrical corporation, or for any other reason, the rates established under sections 393.1500 to 393.1575 shall remain in effect until such time as new rates are set under section 393.150. In addition, if an electrical corporation whose performance-based rates terminated utilized a rate adjustment mechanism operating under section 386.266 prior to implementing performance-based rates, and if its use of that rate adjustment mechanism was suspended under subsection 1 of section 393.1525, then the commission shall approve tariffs reinstating the rate adjustment mechanism, consistent with the

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provisions of section 386.266 in effect at the time of reinstatement, effective upon termination of the performance-based rates. In the event of such reinstatement, the electrical corporation's obligation under subsection 1 of section 386.266 to make periodic general rate filings in order to retain its rate adjustment mechanism shall require a general rate proceeding filing no later than forty-eight months following reinstatement of the rate adjustment mechanism.

2. This section shall expire on December 31, 2031.

393.1565. No later than December 31, 2023, the commission shall prepare and file with the general assembly a report on the impact of performance-based rates on electrical corporations and their customers. Participating electrical corporations shall cooperate in good faith to provide the data necessary for the preparation of the report.

393.1570. In order to carry out the provisions of sections 393.1500 to 393.1575, the commission shall have the authority to promulgate rules. Any rule or portion of a rule, as that term is defined in section 536.010 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after the effective date of this act shall be invalid and void.

393.1575. Sections 393.1500 to 393.1555 and sections 393.1565 to 393.1570 shall expire on December 31, 2026.

393.1580. 1. The provisions of section 386.020 defining words, phrases and terms, shall apply to and determine the meaning of all such words, phrases, or terms as used in this section.

- 2. For purposes of this section, the following terms shall mean:
- (1) "Aluminum smelter rate", a contractual per megawatt-hour rate consistent with this section for retail electric energy, including production, transmission, and distribution, to a point of delivery at the interconnection between the electrical corporation transmission or distribution system and an aluminum smelting facility, or the point at which the electrical corporation interconnects with a third party retail or transmission provider serving the aluminum smelting facility, as applicable;
- 11 (2) "Aluminum smelting facility", a facility whose primary industry is the smelting 12 of aluminum and primary metals and is subject to Standard Industrial Classification code 13 3334;

(3) "Global average price", the global weighted average delivered cost of electricity, inclusive of transmission costs, for aluminum smelters, excluding those located in China, for the most recent complete calendar year, as reported by the CRU index, or its successor;

- (4) "Standard industrial classification", the standard industrial classification as such classifications are defined in the 1987 edition of the Standard Industrial Classification Manual as prepared by the Executive Office of the President, Office of Management and Budget.
- 3. (1) Notwithstanding any other provision of law to the contrary, an aluminum smelting facility, and the electrical corporation providing electric service to such aluminum smelting facility, may jointly submit an application to the commission for approval of an aluminum smelter rate. If the proposed aluminum smelter rate agreed upon by the electrical corporation and the aluminum smelting facility complies with the requirements set forth in this section, it shall be deemed a just and reasonable rate.
- (2) Any such application shall include an executed contract between the aluminum smelting facility and the electrical corporation that sets forth the rates, duration, and terms and conditions for service to the aluminum smelting facility subject to the following requirements:
 - (a) The aluminum smelter rate shall not be seasonably variable;
- (b) For rates effective prior to January 1, 2017, the initial aluminum smelter rate shall be set not more than thirty-one dollars and fifty cents per megawatt-hour, provided that the rate may be discounted by an amount not less than one dollar and fifty cents per megawatt-hour to the extent that the aluminum smelting facility incurs transmission or retail wheeling charges or rates assessed by a third party service provider;
- (c) For rates effective after December 31, 2016, the initial aluminum smelter rate shall be set at the global average price, provided that if the aluminum smelting facility incurs transmission or retail wheeling charges or rates assessed by a third party service provider, the rate shall be discounted by the lesser of:
- a. The transmission or retail wheeling charges or rates assessed by a third party service provider; or
 - b. One dollar and seventy-five cents per megawatt-hour;
- (d) The initial rate per megawatt-hour shall increase by one percent each year, with the first one percent increase becoming effective beginning with the billing cycle that starts twelve months after the effective date of the initial tariff; and
- (e) If the duration of the aluminum smelter rate is longer than five years, beginning with the first billing cycle in year six after the effective date of the initial tariff and for each year thereafter, the rate shall be reset to the global average price. If any aluminum

smelting facility continues to incur transmission or retail wheeling charges or rates assessed by a third party service provider, the aluminum smelter rate shall be discounted to be lower than the global average price in an amount equal to the lesser of:

- a. The transmission or retail wheeling charges or rates assessed by a third party service provider; or
 - b. One dollar and seventy-five cents per megawatt hour.

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However, in any event such rate shall not increase or decrease by more than six percent in any such annual adjustment; and

- (3) Within thirty days of filing the application, the commission shall issue an order directing the electrical corporation to file tariffs containing the rates, terms, and conditions set forth in the application, and authorizing the electrical corporation to create a regulatory asset for the difference between the revenues that would have been collected under the previously applicable rate and the newly applicable aluminum smelter rate in a manner consistent with the requirements set forth in paragraph (g) of subdivision (4) of subsection 2 of section 393.1525. Such order shall be effective thirty days after its issuance.
- 4. An aluminum smelting facility shall only be eligible for the aluminum smelter rate established under this section if it maintains a number of full-time employees that equals not less than one and one-half times its megawatt demand.
- 5. If an aluminum smelting facility becomes ineligible for service using the aluminum smelter rate established under this section, it shall be served at the rate that would otherwise be applicable to a customer of its size and load characteristics.
 - 6. This section shall expire on December 31, 2026.

Section B. Because immediate action is necessary to sustain Missouri's aluminum smelting industry, which is a vital part of Missouri's economy, and to continue providing hundreds of jobs to hardworking Missourians in an area where job availability is otherwise limited, section A of this act is deemed necessary for the immediate preservation of the public health, welfare, peace and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and section A of this act shall be in full force and effect upon its passage and approval.

Section C. Notwithstanding the provisions of section 1.140 to the contrary, the provisions of sections 393.1500 to 393.1580 shall be nonseverable, and if any provision is for any reason held to be invalid, such decision shall invalidate all of the remaining provisions of sections 393.1500 to 393.1580.

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